



DEPARTMENT OF STATE

Washington, D.C. 20520

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SENIOR INTERDEPARTMENTAL GROUP

June 10, 1968

MEMORANDUM

TO: Executive Chairman, IRG/AF
IRG/ARA
IRG/EA
IRG/EUR
IRG/NEA
Chairman, Political-Military Group

FROM: *WLM* Under Secretary Katzenbach, Chairman
Senior Interdepartmental Group

SUBJECT: Implementation of U.S. Policy on Internal Defense
in Selected Foreign Countries

In implementation of the "U.S. Policy on Internal Defense in Selected Foreign Countries", approved by the SIG on May 23, 1968, the following responsibilities are assigned to you:

1. Each IRG will provide the SIG by July 1 with names of countries within its area of responsibility where the internal security situation represents a threat to significant United States interests and where United States foreign internal defense assistance would be desirable and feasible under the criteria of the revised policy. The list should be supported by a brief explicit statement of the reasons for including each country.

Strict application of the revised criteria necessarily will reduce the number of countries worldwide that qualify for United States assistance in the field of internal defense. However, it is recognized that in some countries current programs

State Department review
completed. On file HHS release
instructions apply. Referral to
NSC not required.

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will have to be continued (although phased down over time) even if not completely justifiable on the grounds of an internal security threat to significant United States interests. Valid reasons for such exceptions may be preservation of a special political or military relationship, supplementing economic development assistance, repayment for United States overseas base rights, or protection of other United States interests. Each IRG will be expected to distinguish clearly between those countries which fully qualify for foreign internal defense assistance under the revised policy, and those which the IRG believes should continue to receive such assistance for other reasons, submitting to the SIG only the names of those countries in the former category.

2. Upon approval by the SIG of a country's inclusion and its priority in the foreign internal defense action list, a comprehensive analysis of the internal defense situation in that country will be prepared under the supervision of the Chief of Diplomatic Mission for review and approval by the IRG. This analysis will include a detailed summary of host country, United States, third country, and international agency programs proposed to meet the internal threat.

This may take the form of a separate plan or be included in an overall foreign affairs planning document for the country concerned. In either case, internal defense considerations should be carefully related to and integrated with other political, economic, military, psychological, and informational aspects of United States policies and programs, and should focus on improving the capability of the country itself to strengthen its own internal security, using United States programs and resources in supporting roles. The country

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internal defense plan will be the basis for departmental and interdepartmental decisions on United States policies and programs concerning internal defense. Except as a new crisis may require, the plan should be submitted early enough in the budget cycle so that Washington guidance may be available to the field for use in the development of agency program documents. An outline showing the desired scope and a possible format for the internal defense section of a country plan or for a separate country internal defense plan is attached.

To avoid duplication of effort, each IRG should make maximum use of reports already submitted in the preparation of internal defense plans. For example, the internal security section of the Country Analysis and Strategy Papers (CASPs) submitted by Latin American posts in almost every case, following IRG review, will satisfy the requirement established by this directive.

3. Countries should be nominated for addition to or removal from the foreign internal defense action list by each IRG as individual circumstances warrant. The proposal by the IRG to place a country on the list should contain an explicit statement of the reasons therefor and for the priority recommended. The proposal to remove a country should indicate what change in circumstances has occurred. Each country on the list, and countries which the IRG feels are potential candidates for the list, should be re-examined no less often than annually as a basis for evaluating on-going programs and determining whether the status of the country has changed. Additions to, or deletions from, the foreign internal defense action list must have SIG concurrence.

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4. The Political-Military Group, acting on behalf of the SIG, will be responsible for:
 - a. Recommending priorities among countries selected for United States action in the foreign internal defense field;
 - b. Exploring inter-regional and overall foreign policy implications of internal defense strategies and resource allocations recommended by the IRGs;
 - c. Reviewing interagency contingency studies involving the possible use of United States military forces in situations where the United States national security interest requires it;
 - d. Ensuring interdepartmental coordination of foreign internal defense research and development activities to make sure that United States resources are used most effectively to provide information, hardware, and techniques for application in the foreign internal defense field;
 - e. Reviewing, on the basis of the above, all internal defense country plans and related reporting; assisting the IRGs; bringing to the attention of the SIG additional options or alternative approaches in the light of overall United States resources, strategies, and commitments, and other matters requiring decision or consideration at that level; reporting at regular intervals to the SIG on foreign internal defense matters.
5. When carrying out its responsibilities under this directive, the Political-Military Group should

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include representatives from all Departments and Agencies holding membership in the SIG and IRGs.

Attachment:

Suggested Outline for a Foreign
Internal Defense Plan

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Attachment A

SUGGESTED OUTLINE FOR A
FOREIGN INTERNAL DEFENSE PLAN (FIDP)

Country

I. BASIC STRATEGY

Briefly summarize the significant United States interests requiring a United States concern with the internal security of the country. Indicate what group, or groups, pose a threat to internal security and to what extent, if any, these groups are, or may be, supported by or allied with a foreign government. Indicate also the adverse consequences for the United States of successful efforts to subvert the existing government. State why United States support is believed to be both necessary and useful for the successful suppression of threats to internal security, and indicate the general magnitude of United States resources likely to be required over the next five years.

II. ASSESSMENT OF THE SITUATION

- A. Political
- B. Economic/Social
- C. Security
 - 1. External
 - 2. Internal

Briefly analyze recent developments and future prospects (three to five years) under categories A, B, and C, above, in terms of the country's major strengths and weaknesses; identify the actual and potential internal security threat and its causes, including:

- a. Nature of the threat.
- b. Sources of the threat.
- c. Probable lines along which the threat may develop.
- d. Target areas of the threat.

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Weigh the vulnerabilities of the society to the threat; assess the capability of the country to cope with the threat; and estimate the opportunities open to influence by the United States. Specific attention should be given to major sociological/religious/cultural factors peculiar to the host country that may influence its ability--even with United States and other assistance--to meet the internal threat. If required, additional background information should be included in appendices.

III. GENERAL AND SPECIFIC OBJECTIVES

A. Political

1. e.g., institutional development
2. e.g., representative processes

B. Economic/Social

1. e.g., economic growth and modernization
2. e.g., education, health, and community development

C. Security

1. e.g., police and public safety
2. e.g., military capability

List, in order of priority, the general United States objectives in the country over the next three to five years for each of the above categories as related to internal security programs. The list should include cultural/sociological/psychological objectives in each category. Specific internal defense objectives should be stated in terms of the goals the United States wishes the host country to pursue. These objectives, to the extent possible, should be quantified in terms of results desired within a stated time (e.g., levels of investment, extent of programs). In those countries which have initiated actions to achieve goals in accordance with a development plan, the United States specific objectives should be consistent as far as possible with those of the host government.

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IV. COURSES OF ACTION

- A. Political
- B. Economic/Social
- C. Security

The development and subsequent selection of programs to achieve objectives in each of the above categories should include consideration of actions of the host country, the United States, third countries, and international organizations. The proposed programs and projected resources necessary to execute them should be discussed briefly; detailed analysis, including a summary of resources available from the host country, the United States, third countries, and international agencies, should be dealt with in Section V.

V. RESOURCE REQUIREMENTS AND AVAILABILITY

- A. Political programs
- B. Economic/Social programs
 - 1. Long-range (low immediate impact)
 - 2. Short-range (high immediate impact)
- C. Civic Action
 - 1. Police
 - 2. Military
 - 3. Paramilitary
- D. Security programs
 - 1. Police
 - 2. Military
 - 3. Paramilitary
 - 4. Others

This discussion should refer directly to the programs presented in Section IV, identifying estimated United States dollar cost of each program and proposed major projects. The analysis should show specifically what portion of the recommended assistance is included in existing United States programs, such

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as the Five-Year Military Assistance Program and the AID Programs, and should specify the dollar amount and recommended sources of any additional funding required. Discussion of security programs should include the requirements for equipment and materiel, in-country advisors, and formal and on-the-job training. These requirements should be tied closely to specific objectives described in Section III above.

VI. APPENDICES

Data and fact sheets should be appended as back-up material pertinent to the plan.

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